

**BOROUGH OF NEW PROVIDENCE
ORDINANCE 2004-14**

**AN ORDINANCE CODIFYING THE PRINCIPLES ADHERED TO IN
AWARDING MUNICIPAL CONTRACTS IN THE BOROUGH OF NEW PROVIDENCE,
COUNTY OF UNION, STATE OF NEW JERSEY**

BE IT ORDAINED by the Borough Council of the Borough of New Providence, County of Union, and State of New Jersey, as follows:

1. The Code of Ethics of the Borough of New Providence, Chapter 41 of the Code of the Borough of New Providence is hereby amended to add the following:

Preamble

WHEREAS, it has always been the policy of the Borough of New Providence to award all public contracts in accordance with the highest standards of ethical conduct and strictly in a manner that achieves, secures, and otherwise results in obtaining the highest level of products and services at the lowest possible cost; and

WHEREAS, the Borough of New Providence has never engaged in the practice commonly known as "Play to Play" and abhors and denounces said practice as it may occur elsewhere; and

WHEREAS, the State of New Jersey has enacted P.L. 2004, c. 19, aimed at curbing instances in which campaign contributions may influence the award of professional services contracts or other contracts and agreements to business entities that make such campaign contributions; and

WHEREAS, the aforementioned state law does not contain provisions that are necessary to fully prohibit, prevent and eliminate instances in which campaign contributions may influence the award of professional services contracts or other contracts and agreements to business entities that make such campaign contributions; and

WHEREAS, while the aforementioned state law does not take effect until January 1, 2006, and recognizing that the state law may preempt municipal ordinances banning "Pay to Play" now in effect or adopted after January 1, 2006; and

WHEREAS, the Borough of New Providence wishes to codify the principles that have and continue to govern the award of professional contracts and other contracts and agreements in the Borough of New Providence; and

WHEREAS, pursuant to NJSA 40A:11-5 and NJSA 40:48-2, municipalities have the right to establish rules and procedures for contracting with professional business entities,

NOW, THEREFORE, be it ordained as follows:

41-9: Prohibition on Awarding Public Contracts to Certain Contributors

- (a) Any other provision of law to the contrary notwithstanding, the Borough of New Providence or any of its purchasing agents or agencies or those of its independent authorities, as the case may be, shall not enter into an agreement or otherwise contract to procure professional services, including but not limited to banking services/relationships or insurance coverage services, from any professional business entity, if that entity has solicited or made any contribution of money, or pledge of a contribution, including in-kind contributions, to a campaign committee of any candidate for or holder of the elected municipal office having ultimate responsibility for the award of the contract, or to any party committee of the Borough of New Providence or Union County, or to any political action committee (PAC) that is organized for the primary purpose of promoting or supporting municipal candidates or municipal officeholders in the Borough of New Providence in excess of the thresholds specified in subsection (d) within one calendar year immediately preceding the date of the contract or agreement.

- (b) No professional business entity which enters into negotiations for, or agrees to, any contract or agreement with Borough of New Providence or any department or agency thereof or of its independent authorities for the rendition of professional, banking or insurance coverage services or any other no-bid consultants shall knowingly solicit or make any contribution of money, or pledge of a contribution, including in-kind contributions, to any candidate for or holder of the public office in the Borough of New Providence having ultimate responsibility for the award of the contract, or to any party committee in the Borough of New Providence or Union County, or to any PAC that is organized for the primary purpose of promoting or supporting municipal candidates or municipal officeholders in the Borough of New Providence between the time of first communications between that business entity and the Borough regarding a specific professional services agreement and the later of the termination of negotiations or the completion of the contract or agreement.

- (c) For purposes of this ordinance, a “professional business entity” seeking a

public contract means an individual including the individual's spouse, if any, and any child living at home, person, firm, corporation, professional corporation, partnership, organization or association. The definition of a professional business entity includes all principals who own 10% or more of the equity in the corporation or business trust, partners, and officers in the aggregate employed by the entity as well as any subsidiaries directly controlled by the business entity.

- (d) Any individual meeting the definition of “professional business entity” under this section may annually contribute a maximum of \$400 each for any purpose to any candidate for mayor or council, or \$500 to the party committee in the Borough of New Providence or Union County, or to a PAC referenced in this ordinance, without violating subsection (a) of this section. However, any group of individuals meeting the definition of “professional business entity” under this section, including such principals, partners, and officers of the entity in the aggregate, may not annually contribute for any purpose in excess of \$2,500 to all candidates and officeholders with ultimate responsibility for the award of the contract, and all political parties in the Borough of New Providence or Union County, and PACs referenced in this ordinance combined, without violating subsection (a) of this section.

- (e) For purposes of this section, the office that is considered to have ultimate responsibility for the award of the contract shall be:
 - (1) The New Providence Borough Council, if the contract requires approval or appropriation from the Council.

 - (2) The Mayor of the Borough of New Providence, if the contract requires approval of the Mayor, or if a public officer who is responsible for the award of a contract is appointed by the Mayor.

41-10: Contributions Made Prior to the Effective Date

No contribution of money or any other thing of value, including in-kind contributions, made by a professional business entity to any municipal candidate for Mayor or Council, or municipal or county party committee or PAC referenced in this ordinance shall be deemed a violation of this section, nor shall an agreement for property, goods, or services, of any kind whatsoever, be disqualified thereby, if that contribution was made by the professional business entity prior to the effective date of this section.

41-11: Contribution Statement by Professional Business Entity

- (a) Prior to awarding any contract or agreement to procure services, including, without limitation, banking or insurance coverage services, with any professional business entity, the borough or any of its purchasing agents or agencies, as the case may be, shall receive a sworn statement from the professional business entity made under penalty of perjury that the bidder or offer or has not made a contribution in violation of Section 1 of this Act;
- (b) The professional business entity shall have a continuing duty to report any violations of this Act that may occur during the negotiation or duration of a contract. The certification required under this subsection shall be made prior to entry into the contract or agreement with the Borough and shall be in addition to any other certifications that may be required by any other provision of law.

41-12: Return of Excess Contributions

A professional business entity or Borough candidate or officeholder or municipal or county party committee or PAC referenced in this ordinance may cure a violation of Section 1 of this Act, if, within 30 days after the general election, the professional business entity notifies the Borough Council in writing and seeks and receives reimbursement of a contribution from the Borough candidate or municipal or county political party or PAC referenced in this ordinance.

41-13: Penalty

- (a) All professional service agreements of the Borough of New Providence shall provide that it shall be a breach of the terms of the government contract for a professional business entity as defined in Section 1 (c) to violate section 1 (b) or to knowingly conceal or misrepresent contributions given or received, or to make or solicit contributions through intermediaries for the purpose of concealing or misrepresenting the source of the contribution.
- (b) Any professional business entity as defined in Section 1(c) and (d) who knowingly fails to reveal a contribution made in violation of this Act, or who knowingly makes or solicits contributions through intermediaries for the purpose of concealing or misrepresenting the source of the contribution,

shall be disqualified from eligibility for future contracts from the Borough of New Providence for a period of four calendar years from the date of the violation.

41-14. Severability and Effectiveness Clause:

If any sentence, paragraph or section of this ordinance, or the application thereof to any persons or circumstances shall be adjudged by a court of competent jurisdiction to be invalid, or if by legislative action any sentence, paragraph or section of this ordinance shall lose its force and effect, such judgment or action shall not affect, impair or void the remainder of this ordinance.

41-15. Effective Date:

This ordinance shall become effective in accordance with law.

INTRODUCED: October 4, 2004

ADOPTED: October 25, 2004

BOROUGH OF NEW PROVIDENCE
COUNTY OF UNION
STATE OF NEW JERSEY

Allen Morgan, Mayor

Wendi B. Barry
Borough Clerk